

Standing Orders Programs for Influenza and Pneumococcal Vaccines: Increasing Coverage and Reducing Burden of Disease Among Older Adults

The Advisory Committee on Immunization Practices recommends the use of standing orders programs to increase adult immunization rates.¹ In nursing homes, hospitals, and other institutional settings, standing orders programs for influenza and pneumococcal vaccination of adults aged ≥ 65 are effective in:

- I. raising vaccination coverage levels among this population—which, overall, are well below national goals
- II. reducing the burden of these diseases—which is highest among the elderly.

Influenza Disease

I. Most years, influenza epidemics are reported by many states. Overall each year, the annual U.S. death toll from influenza averages 20,000, and approximately 10,000 persons are hospitalized due to influenza and its complications.^{2,3}

I. Influenza viruses cause disease in all age groups,^{4,5} but rates of serious morbidity and mortality are highest among persons aged ≥ 65 years and persons of any age who have medical conditions that place them at high risk for complications from influenza.^{6,7,8,9}

Pneumococcal Disease

I. Annually in the United States, pneumococcal disease accounts for an estimated 3,000 cases of meningitis, 63,000 cases of bacteremia, up to 175,000 hospitalized cases of pneumonia, and up to 12,500 deaths due to pneumococcal pneumonia in hospitalized patients.^{10,11,12}

I. Despite antimicrobial therapy and intensive medical care, the overall case-fatality rate for pneumococcal bacteremia is 15%-20% among adults.²

I. Outbreaks of pneumococcal disease caused by a single drug resistant pneumococcal serotype have occurred in institutional settings including nursing homes.^{13,14}

I. Because more pneumococcal strains are becoming increasingly resistant to treatment with antimicrobials—including penicillin and other newer drugs—prevention is more important than ever before. Therefore, public health efforts must focus on increasing pneumococcal vaccination coverage to prevent invasive pneumococcal disease.¹

Immunization Coverage Rates

I. The Healthy People 2010 objective for influenza and pneumococcal vaccines for all persons aged ≥ 65 years is 90%.¹⁵

I. For persons ≥ 65 years, coverage rates for influenza vaccines may be plateauing: the coverage rate for pneumococcal vaccines continues to improve but remains well below national goals. In 1999, among persons aged ≥ 65 who responded to the Behavioral Risk Factor Surveillance System telephone survey, 67% reported receiving influenza vaccine in the past year, and 54% reported ever receiving a dose of pneumococcal vaccine.¹⁶

I. Studies indicate that influenza and pneumococcal vaccines are underutilized in institutional settings,^{17,18} even after they became covered benefits of Medicare Part B (1981 for pneumococcal vaccine and 1993 for influenza vaccine).

I. Of persons reporting at least one hospitalization during the previous year to the 1997 National Health Interview Survey, 83% of persons 18-64 years with high-risk medical conditions and 55% of all persons aged 65 years or older reported not receiving pneumococcal vaccine, and 69% of persons 18-64 years with high-risk conditions and 32% of persons aged 65 years or older reported not receiving influenza vaccine (CDC, unpublished data).

I. The 1999 National Nursing Home Survey estimates coverage rates for influenza and pneumococcal vaccination of residents in long-term care facilities of 66% and 38%,¹⁹ respectively, up from 1997 estimates of 64% and 28%,²⁰ but well below the Healthy People 2000 objective of 80% for both vaccines in persons in long-term care institutions.

Standing Orders Programs

I. Standing orders programs authorize nurses and pharmacists to administer vaccinations according to an institution- or physician-approved protocol without the need for a physician's exam.¹

I. Two systematic reviews, one prepared by the Task Force for Community Preventive Services,²¹ and the other by the Southern California Evidence-Based Practice Center/RAND,²² have strongly endorsed standing orders programs for adult populations.

I. In a New York hospital, instituting a standing orders program for pneumococcal vaccination of the elderly and at-risk patients increased the pneumococcal vaccination rate from 0% to 78%.²³

I. Using a standing orders program, pharmacists increased pneumococcal polysaccharide vaccine use in two nursing facilities, one from 4.2% to 94%, the other from 1.9% to 83%, compared to only 4.0% vaccinated in a control facility.²⁴

I. In a study of six, small community hospitals in northern Minnesota, standing orders programs achieved an influenza vaccination level of 40.3%, compared to physician reminders or educational programs which achieved rates of 17% and 9.6%, respectively.²⁵

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